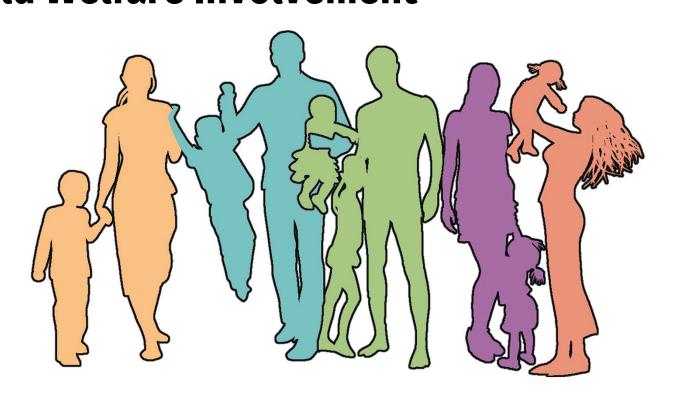
# Preventive Legal Advocacy: Family-Focused Advocacy to Reduce Child Welfare Involvement

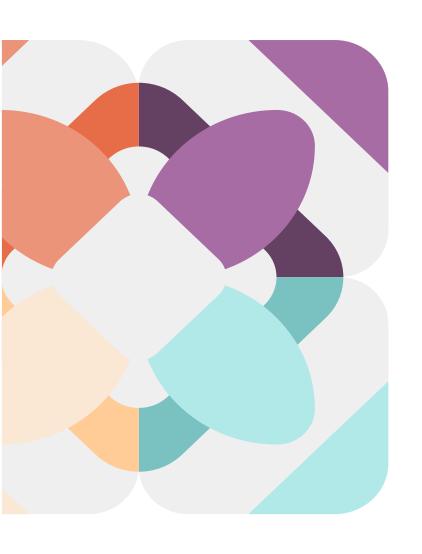




Emilie T. Cook, Esq.
Preventive Legal Advocacy Fellow
Barton Child Law & Policy Center

Ayanna Jones-Lightsy Senior Litigation Counsel Atlanta Volunteer Lawyers Foundation





# Preventive Legal Advocacy (PLA)

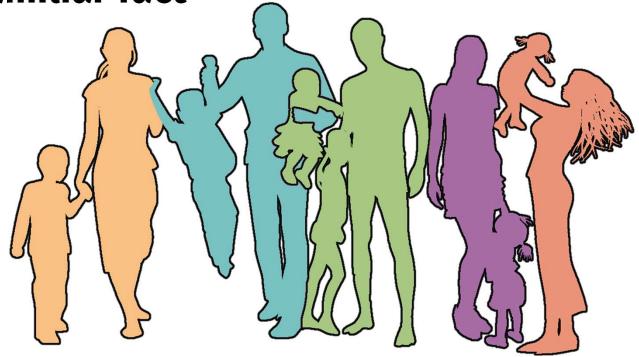
supporting families and promoting the social determinants of health by addressing upstream civil legal issues that, if left unresolved, can result in unnecessary child welfare system involvement

CONTINUUM OF HIGH QUALITY LEGAL ADVOCACY TO SUPPORT CHILD AND FAMILY WELL-BEING

That all sounds good, but what does it really mean?

Let's look at a familiar fact

pattern...





## Civil Legal Issue: Family wrongfully evicted

Mom and 3 children are wrongfully evicted from their home and the landlord keeps the deposit.



PLA Attny could have stepped in and represented mom to prevent eviction.



# Inability to Obtain Housing Leads to Relapse

Mom is unable to obtain housing and moves to an extended stay motel where stress leads to relapse.



PLA team could have applied for public housing and referred mom for treatment and children for counseling.



# **CPS Report is Substantiated for Neglect**

CPS report is made and investigator substantiates neglect stemming from inadequate housing & substance abuse.



PLA team could have counseled mom through investigation to prevent substantiation and removal



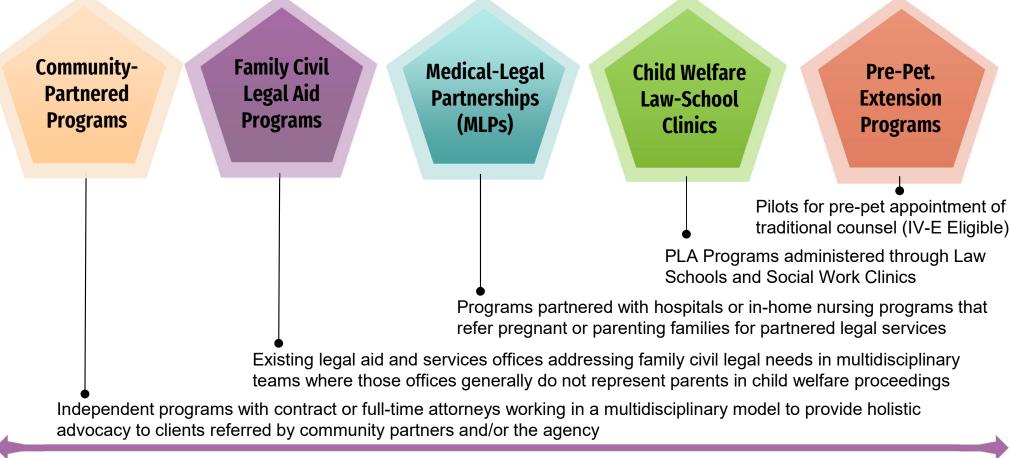
# **Removal Order Signed & Children in Care**

Following removal, mom is summoned to appear and for the first time she's assigned legal counsel.

PP

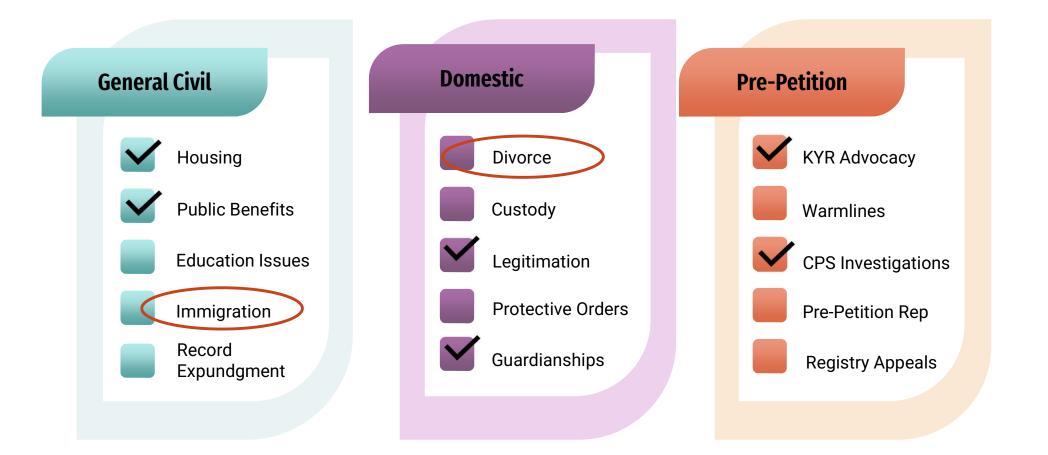
Pre Pet Attny could have prepared a defense prior to PPH and secured a return

# **5 Common PLA Program Models**



Upstream Advocacy Traditional Parent Rep.

# **Common Legal Issues Addressed by PLA Programs**



# **Core Elements of Preventive Legal Advocacy**

# **Upstream Referrals**

Families are referred for services before there is a removal

# Holistic Representation

Teams examine the full scope of family need with a prevention focus

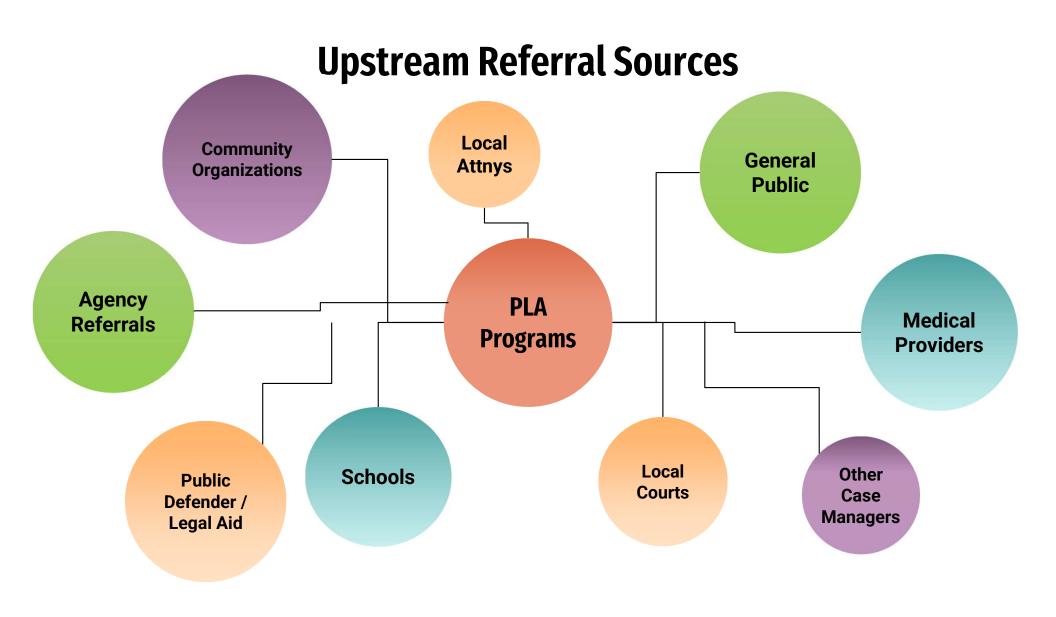


# Multidiciplinary Legal Teams

Attorney Social Worker Parent Partner (LE)

# **Effective Community Partnerships**

Rapid response & warm handoffs for any needed services



# **Multidisciplinary Legal Teams**

S Investigator

#### **Social Worker**

Prepares assessments & safety plans, builds clients' self-advocacy skills, provides referrals, case mgmt, and system navigation



## Attorney

Provides legal counsel to the clients, as well as limited legal services when appropriate



## **Parent Partner (LE)**

Brings personal experience and grounding in the community to provide support + intimate understanding of what parents are experiencing

Entire team works under the supervision of the attorney, allowing attorney-client confidentiality to extend to the rest of the team and often relieving all team members of any mandated reporting requirements.

# **Holistic Representation**

CPS Investigations, homelessness, addiction, consumer abuse: due to poverty, our clients rarely experience traumatic challenges one at a time—they experience many, all at once or in rapid succession.

# **Housing Need**

Mom needs help securing safe, stable housing for her family.

## **Counseling**

Mom desires counseling for herself and her children.



#### **SA Treatment**

Mom is asking for help getting into SA treatment.

# **CPS Investigation**

Mom needs legal rep to advise her in the CPS investigation.

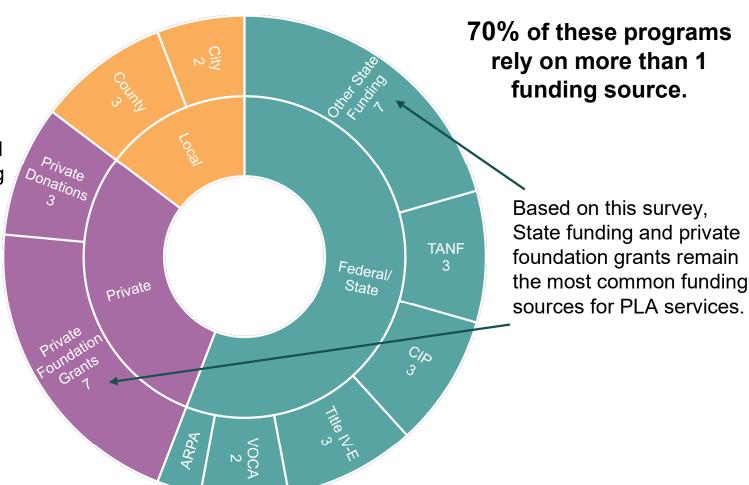
# **Effective Community Partnerships**

It Takes a Village: organized Community is the only means of effecting long-term change for our families



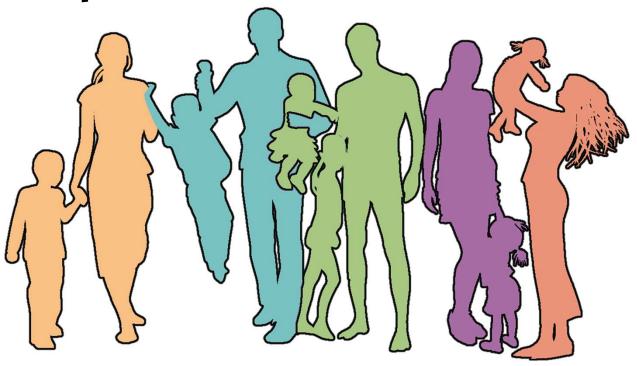
# **Common Funding Sources**

In October of 2022, we surveyed 30 existing and emerging PLA programs participating in the national PLA Cohort. These programs reported funding from the following sources:



# We've covered the fundamentals.

But what does Preventive Legal Advocacy look like in practice?





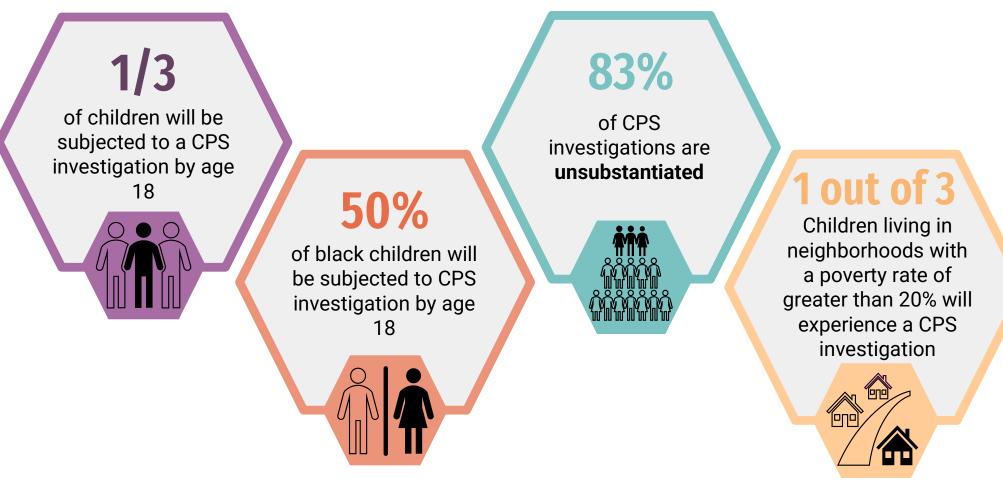
40 YEARS OF STANDING WITH ATLANTA

1979 - 2019

volunteer lawyers foundation

Creating safe and stable homes and families by inspiring attorneys to fight for equal justice.

# **CPS Referral Statistics**



Fong, K. (2017). Child Welfare Involvement and Contexts of Poverty: The Role of Parental Adversities, Social Networks, and Social Services. Children and Youth Services Review.

# The Harm of Unstable and Unsafe Housing

#### **Education**

Children who change schools, particularly if they change schools often or at critical points in their education, experience declines in educational achievement.

health

#### Removals

In Georgia, inadequate housing is the third most common basis for removals behind caretaker drug or alcohol abuse and neglect.



Substandard housing quality can negatively affect children's educational achievement by contributing to physical illness that impairs academic performance.

education removals

**Instability** 

instability

The negative health and educational impacts of umet housing needs can lead to chronic instability and CPS reports.

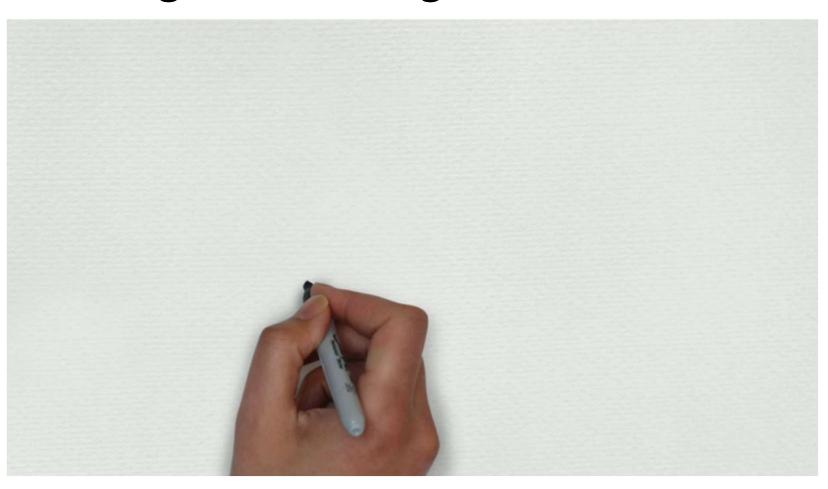
# Our Upstream Solution: Standing With Our Neighbors®

This program partners Atlanta Volunteer Lawyers Foundation with schools and other community allies to focus AVLF's volunteer resources on improving living conditions and housing stability in low-income neighborhoods — all to improve resident health, reduce school enrollment turnover, and enhance student attendance and performance.

Program staff are **embedded** within neighborhoods to stop housing instability early and work as a first responder when problems do arise.

By managing the immediate housing needs of students, we are able to stabilize a family. And when you stabilize a family, you stabilize a school, not to mention the whole community.

# **Standing With Our Neighbors®**



# Carver Cluster: Two-Year Report September 2016 - August 2018

#### **Enrollment**

20% average reduction in annual enrollment turnover across all 4 SWON schools in the APS cluster

# **Advocacy**

**198 families**, including **569 children**, were provided with advocacy and legal assistance

# **Stability**

Over 70 families avoided displacement as a result of AVLF's advocacy.

#### Health

**139 families** were identified as having asthma-related housing issues.

# **Repairs**

Over 45 families obtained necessary repairs as a result of AVLF advocacy



### Resources

**269** free health and safety housing-related products, transportation assistance, or other related emergency assistance were provided.

# **PLA Takeaways**

- When families have the resources they need to thrive and the ability to receive natural support within their community, children are the ultimate beneficiaries as they can remain safely with their family and community.
- The primary legal objective is to avert court involvement and the removal of a child, but a family's entanglement with the child welfare system often stems from a myriad of underlying causes; preventing such entanglement necessarily requires engagement with the underlying causes.
- Preventing child welfare involvement looks different for every family, thus PLA programs must be open to a broad definition of client engagement and define success beyond preventing a removal or the filing of a petition.
- Staying rooted in community means meeting clients in the spaces where their lives happen—their homes, their neighborhoods, their workplaces, their schools, their meetings with their probation officers and social workers.
- Prevention and pre-petition programs are committed to fighting poverty and racial inequity, the most significant predictors of child welfare involvement. Our programs must aim to support families as they navigate the challenges of poverty.

# Ayanna Jones-Lightsy

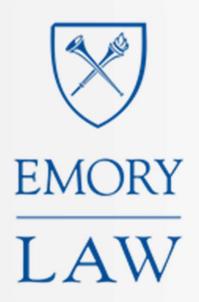
Senior Litigation Counsel, Safe & Stable Homes Project Pronouns: she/her

# atlantavolunteerlawyersfoundation

235 Peachtree Street NE Suite 1750, North Tower Atlanta, GA 30303

main: 404-521-0790 || direct: 404 655 0411||





# Emilie T. Cook, Esq

Preventive Legal Advocacy Fellow Pronouns: she/her

**Barton Child Law & Policy Center** 

**Emory University School of Law** 

1301 Clifton Road NE Atlanta, Georgia 30322 Cell 478.251.6415 etcook2@emory.edu

# **National Endorsements for PLA**

#### Children's Bureau

•"Access to an attorney or multidisciplinary legal team that provides civil legal advocacy can empower, support, and restore agency to parents, caregivers, young people, and individuals to help them maintain well-being, preserve family integrity, and promote economic mobility. Civil legal advocacy can also be preventive, especially in the child welfare context, serving as a tool to stop unnecessary family separation."

#### **Family Justice Initiative**

• "FJI recommends jurisdictions consider creating systems of representation that promote attorney involvement pre-removal when appropriate."

#### ABA Standards & NCJCFJ Enhanced Resource Guidelines

•Include pre-petition representation (if permitted by jurisdiction) in general duties of parents' attorneys

### **Casey Family Programs**

•Preventive legal advocacy resource page: <a href="https://www.casey.org/preventive-legal-advocacy-topic-page/">https://www.casey.org/preventive-legal-advocacy-topic-page/</a>